



**Carmel-
by-the-Sea**

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To: cityclerk@ci.carmel.ca.us

This is for the special meeting today. Please distribute to all council members, City Manager, and City Attorney.

Thank you,

G.R.A.

Senior Editor

4 attachments



Western States News Service Issue XLI City Managers.pdf

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Your City Government City Managers Anne Garni Brochure Redone 2024.pdf

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WESTERN STATES NEWS SERVICE

Issue XLI

City Manager is Usurping Power of Elected Officials

Reprint of an article originally printed in the mid 1980's

By Andrew Russo

A fast-disappearing phenomenon in American municipal politics is the existence of the council-mayor form of government with a mayor rooted - in the local community and directly answerable to the people. Instead, since World War II, there has been a dramatic and dangerous shift toward the one-man municipal dictatorship embodied in the council-manager form of government.

Today, roughly 50 million Americans live in communities governed by this system. The International City Management Association (ICMA) boasts that the council-manager plan "has become the most popular form of local government in the United States in communities of more than 10,000 citizens."

In 1983, I was a candidate or the City Council of Salinas, California, home town of author John Steinbeck and "lettuce bowl" of the nation. My campaign was based on opposition to the fraudulent form of representative government - known as the council-manager plan.

To my dismay, I found the public almost totally unaware of the fact that their popularly elected mayor exercised no real executive authority in the community. Hardly a handful knew that the city

was not run by the council in conjunction with the mayor, but by an overpaid, imported, unelected "planner" known as the city manager.

During the course of the campaign, it became ridiculous to see the two contenders for mayor spending vast sums of money to win an office that, for all practical purposes, is merely a ceremonial affair concerned with cutting ribbons and judging bakeoffs.

The council-manager form of local government is the brainchild of the National Municipal League (NML), & satellite of the Rockefeller-financed Public Administration Service. The NML has been promoting this revolutionary form of government since 1915. It has also busied itself with writing "model" city charters that effectively remove power from the hands of the people and transfer it to unelected "experts" and "planners." Many communities have been shocked to discover that their charters were not composed by the members of the community, but "provided" to the community by the NML.

Under the council-manager system, the voters of the municipality elect a council and mayor (unless the mayor is elected by the council members) to "govern" city affairs. These officials, in reality, do not govern the city. That

power is invested in an unelected city manager, who is appointed by the council.

The manager need not be, and usually is not, a citizen of the locality he serves. Most managers are transferred from city to city. They are professionals, 85 per cent of whom come to their jobs from previous government positions. They are planners.

REVEALING MANUAL:

A manual published by ICMA tells us: "Under traditional council-manager theory, the city manager has responsibility for the recommendation of policy, . . . Under this arrangement, the manager is supposed to have virtually free rein in the selection of such key personnel as department heads. The manager is usually the chief budget officer of the city and, consequently, is required to prepare and submit a budget to the council. In sum, the manager 'runs' the city."

It couldn't be put more clearly.

Anne Garni, a former city council woman from the central California town of Santa Cruz, writes: "When elected to the City Council, I had a rude awakening. I learned that our City Charter restricted the elected members of the Council from interfering with the city manager. In reading a little booklet that explained how the council-manager plan worked, it said: "The mayor, as presiding officer of the council, is the ceremonial head of the city. He is the official greeter, ribbon cutter etc. In no case should he be considered the executive or administrative head of the city or so conduct himself to give others that impression".

Indeed, the city manager is jealous of his prerogatives. The City Management Code of Ethics urges managers to "resist any encroachment on professional

responsibilities...Be free to carry out official policies without interference."

In some cities, council members can be jailed or fined for "interfering" with the city manager.

In most communities governed under the council-manager scheme, the council members and mayor are part-time officials. They are either not paid or receive just a nominal salary, they all have other employment. Such a situation is just what the city manager wants. Anne Garni writes: "Because the members of the council do not get paid, they cannot afford to take time from their regular employment to investigate the various issues, but have to rely on the recommendations of the city manager.

"He tells them only what he wishes them to know. He is supported by the 'city' attorney and the department heads, who, for the most part, rationalize his proposals, for they are his employees. The power of hiring and firing department heads rests with the city manager alone. These employees have no recourse or appeal to the city council, thus making the role of the city manager a virtual dictatorship."

She concludes that the members of the council "are nothing more than window dressing to make the public think that they still have representative government."

Indeed, the aforementioned ICMA manual, "Council-Manager Government in Small-Cities," all but lets the cat out of the bag: "The successful city manager should always make his council look good. Advise them and help them reach sound decisions, but leave the ultimate policy decisions in their hands; give them all the information and advice that they need to make their decisions, but do not try to be a 'power behind the throne' or an invisible dictator.

"Salvage their mistakes, but do not become a rubber stamp for council decisions; remember that the manager's professional standing can be destroyed if he appears to willingly let the council make all decisions. Where possible, give the council credit for city accomplishments."

How revealing. Who can come away from that quote without realizing that it is indeed the city manager who is the "invisible dictator" of the community? The arrogant and condescending attitude toward the people's elected representatives on the council that surfaces in the ICMA manual's statement is typical of the elitists' sheer contempt for the people and their ability to run their own lives.

'CARTE BLANCHE'

Since the city manager is not responsible to the public (and often can't be removed by the council without a super majority vote) and has the ability to keep the council in the dark about city affairs, he has an effective *carte blanche* to run the community the way he wishes. Such an ominous concentration of power in the hands of a single individual, especially one who has no roots in (and, thus, no loyalty to) the local community he governs.

How many know of the wheeling and dealing and manipulations perpetrated by their city managers in the back rooms of city hall, while the mayor and council members are at home watching "Kate and Allie"? How about the less-than honest men who have become rich under this system? Or the pernicious sewer taxes and fees imposed on the people from on high, without their consent?

The council-manager form of municipal government is an integral Rockefeller-sponsored

regional government scheme. Regional government essentially seeks to remove power from the hands of the people and their elected officials and transfer it to unelected "planners" and "experts." These "planners" and "experts" are vested with great power and function as a kind of regional "politburo." The ultimate aim of the regionalists is to totally obliterate the states and localities, making them mere administrative units of an all-powerful central government based in Washington. (The Soviet Union has regional government.)*

H.G. Wells in his book "New Worlds for Old," wrote about the designs of the Fabian socialists in England: "With them socialism ceased to be a open revolution and became a plot. Functions were to be shifted quietly, unostentatiously, from the representative to the official he appointed.

Just so.

Today, most Americans living in communities governed by the council-manager system do not realize that they have been denied representative government. It should be the duty of all Populists to mobilize against this form of municipal tyranny, and for the return of the traditional council-mayor system.

In the months ahead, many localities all across the land will be electing council members. Let's make our voice heard and promote to the fullest our creed of "Power to the People." After all, if we Populists are to restore government of the people, by the people, and for the people in this nation, we ought to start working at the level of government closest to the people, namely the local level.

*"The Metrocrats" and "Blame Metro" are two of Jo Hindman's famed exposés of the collectivist scheme known as metropolitan government.

UPDATED JUNE 1972

1313 East 60th Street, Chicago, Illinois
(Public Administration Clearing House)

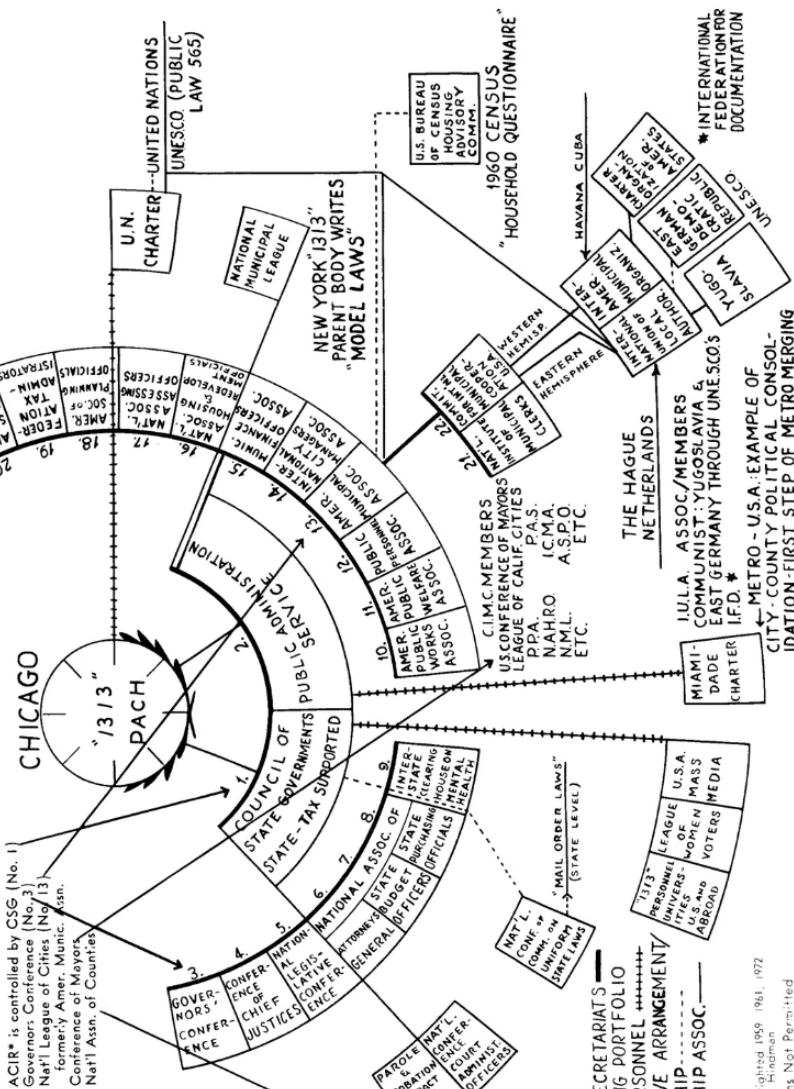
1. Council of State Governments
2. Public Administration Service
3. Governors' Conference
4. Conference of Chief Justices
5. National Legislative Conference
6. National Association of Attorneys General
7. National Association of State Budget Officers
8. National Association of State Purchasing Officials
9. Interstate Clearing House on Mental Health
10. American Public Works Association
11. American Public Welfare Association
12. Public Personnel Association
13. American Municipal Association
14. International City Managers' Association
15. Municipal Finance Officers Association
16. National Association of Housing and Redevelopment Officials
17. National Association of Assessing Officers
18. American Society of Planning Officials
19. Federation of Tax Administrators
20. American Society for Public Administration
21. National Institute of Municipal Clerks
22. Committee for International Municipal Cooperation--U. S. A.
23. Building Officials Conference of America

NML National Municipal League
NCCU National Conference of Court Commissioners
NCCAO National Conference of Court Administrative Officers
PPC Parole and Probation Council
IULA International Union of Local Authorities
OAS Organization of American States
IMO Inter-American Municipal Organization
ICBO International Conference of Building Officials
NACo National Assn. of Counties
NACIR National Assn. of County and Interstate Relations, Wash., D.C.

LEGEND --
• CONTROL -- SECRETARIATS
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"METRO" THE METROPOLITAN GOVERNMENT NETWORK (IN PART)



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WESTERN STATES NEWS SERVICE
URGES ALL THE CITY'S FACTIONS TO
CONSIDER THE DIFFERENCES BETWEEN THE PRESENT GENERAL POWERS CHARTER AND ONE WHERE THE CITIZENS HAVE MUCH MORE TO SAY.

"Never again will we accept our government in a blindly faithful apathetic way. I ask you to investigate..."

Don Holt (Former Placentia City Councilman)
A durable statement made some years ago concerning government.

Test the knowledge of your elected representatives and candidates! Do they know about these organizations? Ask them what they think about them!

Permission is granted to reprint when credit is given to Anne Garni.

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See below for **State, National, and International entities** (mostly Non-Governmental Organizations, ie. "unofficial", usually non-profits) **effecting local Government in California**. Similar organizations are at work in all the States of the United States... and in other Countries.

California League of Cities
<https://www.calcities.org/>

California Forward
<https://cafwd.org/>

California Association of Councils of Governments (CALCOG)
<https://calcog.org/>

The Association of Monterey Bay Area Governments
<https://www.ambag.org/>

Common Cause
<https://www.commoncause.org/>

California State Association of Counties
<https://www.counties.org/>

International City/County Management Association
<https://www.icma.org/>

National Civic League
<https://www.nationalcivicleague.org/>

City Managers and "Model City Charters"

Your City Government

By Anne Garni

(The following was written by Ms. Garni after having served as Councilwoman in Santa Cruz, California.)

Reprinted from original- exact date of writing unknown, most likely 1979 or 1980.

AWESOME POWERS

The majority of cities today are governed by City Managers. It wasn't until after being elected to the City Council in Santa Cruz that I first became aware of the **shift of responsibilities from the elected officials to appointed executives**. This is true of counties, too, but I would like to center in on the awesome powers placed in the hands of the city manager by the adoption of the "Model City Charter" which has been made a part of most city governments.

Less-than-honest men

Less-than-honest men have become wealthy under this system, and still others have been deprived of their livelihood through the manipulations of zoning laws and the selective enforcement of various restrictions.

National Municipal League

In delving into the history of the council-manager form of government, we have learned that our "Model City Charter" **was not written by the people of Santa Cruz, for the people of Santa Cruz**, but was fathered by Richard S. Childs, former President of the National Municipal League; the organization that has been publishing and implementing this revolutionary form of government throughout the country since 1915. The league credits Richard S. Childs as being the man **"who in this century has had the greatest impact on local government."**

Directed by Rockefeller money

The National Municipal League is a satellite of the Public Administration Service, more commonly known as the 1313 Center because of its address at 1313 East 60th Street in Chi-

cago. This Center was founded, financed and directed by Rockefeller money. Public administrators are trained by this institution and are placed in city, county, state and federal positions, taking over the responsibilities formerly vested in our elected representatives- always in the name of "efficiency".

TO SIX MONTHS IN JAIL

Our Model City Charter **restricts the elected officials from carrying out the wishes of the voters**. Section 809 reads: "No interference between the Council and the City Manager." It further states that **"Any Councilman who violates this provision, or votes for a resolution or ordinance in violation hereof, shall be guilty of a misdemeanor,"** which is punishable by up to six months in jail, a \$500 fine and the loss of the council seat.**

Not an American Citizen

City Managers are members of the International City Managers' Association. The charter does not even require that this man be an American citizen. It states only that he become a bona fide resident of the city after his appointment. City managers are imports into the cities that they control.

A government monopoly

In analyzing the history of the present system of public administration on the different levels of government, it becomes apparent that the bureaucracies control the elected officials, rather than the other way around. We are moving from a representative form of government and the free enterprise system to a socialistic dictatorship. As we move further into a socialist state, both power and money move from the people to the ruling elite. So-

cialism can only work in a dictatorship- a government monopoly. It requires the centralization of money and power to siphon the earnings of the workers through the bureaucracy, then redistributing what is left back to the communities, with the usual strings attached. A free enterprise system can only work and flourish when government is restricted from competing with, and dominating the economy.

The Council on Foreign Relations

The Rockefeller family, who influenced the revolutionary changes in our government through grants, are monopolists and international socialists, not advocates of the competitive free enterprise system, nor of a government of, by and for the people. Their money had a great deal of influence on the indoctrination of students in the social sciences; their money has financed the Council on Foreign Relations, the Public Administration Clearing House (1313), the Brookings Institution, the National Bureau of Economic Research, the Russian Institute, etc. These institutions serve to bring about a centralization of money and power in a world dictatorship.

RETURN TO AN ELECTED EXECUTIVE

More and more responsibilities are shifted from elected representatives to appointed bureaucrats. It is important to start where the people have more influence, and that is at the local level. The first task then would be to work toward the abolition of the council-manager form of government and a return to an elected executive.

***This appears to have been removed since the original publishing of this brochure.*

Sustainable Development Forum Scrutinized

By Jack Ward, Local Columnist

REPRINT OF ARTICLE: *Register-Pajaronian*, Saturday, March 28, 1998- Page 5

On March 13, I attended the Regional Sustainable Development Strategy Forum in Monterey. For those of you that are superstitious, you may note that it was — Friday the 13th.

The forum was presented by the Futures Network and Association of Bay Area Governments (AMBAG). Many cities of the area were represented and our own State Senator, Bruce McPherson, and U.S. Congressman, Sam Farr, were speakers.

You would think with all this government



participation there would be some symbolic recognition of California and the United States. But there was no state or U.S. flag. Needless to say the Pledge of Allegiance was also conspicuously absent. One wonders if the promoters know the words to the pledge. In the future, organizers may consider honoring the country that allows them the freedom to hold such events.

It became immediately obvious that this was to be a tightly controlled event. Several pieces of reading material were available for people to read, but when a man passed out information challenging

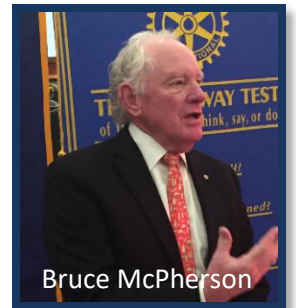
the motives of sustainable development, he was physically confronted and threatened with eviction.

Organizers frantically attempted to retrieve all of the unauthorized flyers. They even snatched material from the hands of members of the audience. When the dialogue descended to discussions of lawsuits the representative from the Futures Network backed off.

If I hadn't personally witnessed this attempt to throttle free speech, I wouldn't have believed it. I guess differing opinions are not allowed in their sustainable development world, but we still have the U.S. constitution that protects free speech- popular or not. Remember, this was a public event and participation was openly solicited in the media. But the organizers wanted to control all the reading material. The ghost of Joseph Goebbels and his "thought police" would be proud.

After the keynote speech, there were only three questions allowed. One was particularly amusing. A Santa Cruz activist asked how to respond to the "militia types" that oppose sustainable development.

I guess the point was, anyone that oppose sustainable development is a "militia type". If we were in the type-casting business, I guess supporters could be portrayed as left-wing kooks. But name-calling won't address the concerns of the day.



After the keynote address, we broke into six different discussion groups. Since I could only attend one of these groups, I had to interview others for a composite view of what happened in other discussion groups. An over-riding observation was the tight control over the discussions. The groups were led by a “resource leader” and a “facilitator”. Between the two of them, the direction and tone of the discussions were tightly controlled. Certain individuals were given numerous opportunities to speak, while others never had an opportunity to express their opinions.

When we reconvened and the moderators reported on the results of the discussions no questions were permitted. Several people told me afterward that any similarity between the concerns expressed and the results reported were purely coincidental. When you know the desired results - conducting a tightly controlled group discussion is a low risk exercise. I know because I have done it. Several years ago I was trying to convince some individuals to accept an un-popular course of action. Normal discussions produced little results. When a professional facilitator offered his services everything turned around.

I explained the desired results and the facilitator took it from there. He broke the large group into smaller discussion groups. He controlled the discussions, emphasizing the desired points and trivializing opposition. After each session he gave a consensus report to the entire group. Since no one attended all sessions it was impossible to argue against this consensus report. After several sessions the entire group had “agreed” to the desired course of action. Group pressure intimidated and silenced the original opposition. So much for the consensus process.

The sustainable development forum followed a similar process: What disturbed me the most was there was no discussion or consideration for the effect sustainable development will have on our individual liberty, private property rights, free market economy and our national sovereignty. Clearly the Santa Cruz Agenda 21 plan for attaining sustainable development attacks all four.

The good news is - no consensus was reached. There was no rush to judgment. Many people have expressed concerns regarding sustainable development and the direction it will take. To ensure we are not sold out by a bunch of global elitists, I strongly urge you to attend future sustainable development forums.

**Don't be
intimidated by
those that want
to trample on
your
constitutional
rights.**

Before you go, re-read the U.S. constitution and then listen intently. Don't just listen to the warm fuzzy platitudes, ask yourself how this will affect our individual liberty, private property rights, free market economy and national sovereignty. Don't be intimidated by those that want to trample on your constitutional rights. Remember we have constitutional rights citizens of other countries don't enjoy. That is their problem- not ours. Don't accept the Gorbachev doctrine that we must surrender our national sovereignty to satisfy his idea of a global wonderland.

Jack Ward, a 30-year resident of the Monterey Bay area and an aerospace retiree, provides a conservative perspective on local, state and national issues These views are solely those of Mr. Ward and not necessarily those of the Register-Pajaronian

REPRINT OF ARTICLE: Register-Pajaronian,
Saturday, March 28, 1998

Perils of Regionalization

The following 7 quotes are from former Colorado Governor (1887-1950) Ralph Lawrence Carr.

1.

"This regional authority constitutes the most violent attack upon the American Constitutional way of life that has ever been made and as it will grow, if unchecked, it will develop the bitterest issue which the American people have encountered since slavery.

There are those who charge that we are narrow minded when we do not accept a so-called national viewpoint. The answer is that our country is so large, its climatic differences, its geographical conditions, the nature of local resources and the make-up and the mental attitudes and customs of our people are such that no man can sit in Washington and draw a pattern to which the lives of all must be made to conform with any degree of success."

2.

"There exists in this country today a plan to commence the remodeling of the lives of American freemen on the basis so dictatorial, so monarchistic, so bureaucratic that its very exposition proves its hostility to our American form of government."

3.

"The basic complaint against these proposals is that they are against the theory of life which has built this country. The individual would be submerged utterly to bring him down to the plane of every unfortunate human, regardless of his capacities and his potentialities. Freemen would no longer be permitted to function and to grow and to build and to produce for the improvement of themselves and their children, and for the everlasting benefit of mankind."

4.

"Has any good reason appeared to change this plan of living? Have we come to the point in this country where it is necessary, in order to live, that we must modify and control the attitudes and thoughts and actions of every human being in America according to a chart developed by some group which would make us conform to a national scheme?"

5.

"No scheme of government has ever succeeded in making all men equal economically, socially and educationally.

Such social planning fails to take into account the fact that, while all men are born politically equal under our system of government energy and brain power, inventive genius and untold personal factors, as well as rainfall, heat and cold, attitude and other outside conditions combine to defeat any plan such as is now suggested."

6.

"Once a regional authority is established, it will furnish the basis for a system which will control our industries, our farming, our education, our lives."

7.

"The real question is whether any group of men may determine what is best for freemen by forcing their ideas upon the people in such a manner as to nullify many of the rights and privileges guaranteed to the individual under the Constitution."



ACIR has been described as the new Nazism, and labeled as "far more sinister and deadly than the Communist Party itself."

With an attempted takeover of any country (as it was in Nazi Germany) it is essential that the power to govern be stolen from the hands of the people and shifted to the control of an all-powerful Government. Just such a Master Plan has been in the works in the United States since the early 1930's. That plan, innocuously called Regional or Metro Government, is purportedly for the purpose of streamlining our City, County and State Governments. In reality, however, it acts to strip Us and our Local Agencies of all control over our lives . . . surrendering it to an all-powerful Central Government. Whether you call it Controlism, Nazism or Communism . . . the results are the same . . . SLAVERY . . . at every level of our lives.

The purpose of presenting a brief ACIR summary here is simply to expose the tip of the iceberg so that our nation will not fatally strike it in the darkness and sink like the Titanic. As you can see from the surrounding material, this Master Plan has already been implemented in Belgium, France, Great Britain, the Soviet Union and is well under way here. The Iceberg drifts closer.

Working under the title of the Advisory Committee on Intergovernmental Relations, this sophisticated "World Cell" system of subversion is cancerous. ACIR is the C.F.R.'s underground, quietly working while America sleeps. They have actually installed a parallel system of government similar to the one that eventually seized power under Adolph Hitler

With the help of the President . . . Executive Order #11647 has been implemented with all the power of law while having bypassed the Congress. This law divides the United States into Federal Regions (Soviets) to be run by "Federal Regional Councils." Once these councils have gained complete control the blending of all Countries via One World-Metro Government will be inevitable.

It is our sincere hope that The People will heed this warning and take back the reins of Government at the local level. This act alone will destroy Rockefeller's Regional Government before it destroys the last shred of freedom in the World.

